

Message Text

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ORIGIN AF-10

INFO OCT-01 EUR-12 NEA-10 ISO-00 OMB-01 IO-13 SIG-03
ACDA-12 TRSE-00 HA-05 CIAE-00 DODE-00 PM-05 H-01
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DRAFTED BY AF/C:WLSWING:DMA
APPROVED BY P:DDNEWSOM
AF:RMMOOSE
AF/C:LDJUNIOR
AF/W:RGHOUDEK
EUR:RVINE
NEA/AFN:JBISHOP
S/P:MSPIEGEL
NSC:TTHORNTON

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TO AMEMBASSY PARIS IMMEDIATE
INFO AMEMBASSY KINSHASA PRIORITY
AMEMBASSY BRUSSELS PRIORITY
AMEMBASSY LONDON PRIORITY
AMEMBASSY BONN PRIORITY
AMEMBASSY DAKAR PRIORITY
AMEMBASSY RABAT PRIORITY
AMEMBASSY ABIDJAN PRIORITY

C O N F I D E N T I A L STATE 203722

E.O. 11652: GDS

TAGS: MOPS, CG, FR, BE, SG, MO

SUBJECT: PAN AFRICAN FORCE IN SHABA

1. SINCE THE JUNE 5 PARIS MEETING ON ZAIRE, WE HAVE DIS-
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CUSSED ON VARIOUS OCCASIONS THE PAN AFRICAN FORCE IN SHABA,
INCLUDING THE QUESTION OF RE-SUPPLY. AS YOU ARE AWARE,
WE HAVE TAKEN THE POSITION WITH THE FRENCH AND OTHERS THAT
(A) WE COULD NOT BE PARTY TO ANY STANDING LOGISTICAL GROUP
FOR RE-SUPPLY OF THE FORCE, (B) WE FACE DIFFICULT LEGAL
OBSTACLES TO PROVIDING ANY TYPE OF EQUIPMENT OR SUPPLIES TO
THE AFRICAN FORCES IN SHABA, BUT (C) WE WERE PREPARED TO

APPROACH THE PROBLEM ON A CASE-BY-CASE BASIS PROVIDED THE FRENCH TOOK THE INITIATIVE IN IDENTIFYING AND AGGREGATING FORCE REQUESTS AND REQUIREMENTS. WE WOULD THEN CONSIDER THESE WITH A VIEW TO DETERMINING TO WHAT EXTENT, AND IN WHAT MANNER, WE MIGHT BE ABLE TO RESPOND TO SUCH NEEDS WITHIN THE LIMITS OF US LEGAL AND PROCEDURAL REQUIREMENTS. IN THE INTERVAL WE HAVE HEARD LITTLE SPECIFIC FROM THE FRENCH. WE HAVE, HOWEVER, RECEIVED A NUMBER OF GENERAL AND NON-SPECIFIC REQUESTS FROM FORCE PARTICIPANTS, NOTABLY THE SENEGALESE SUPPORTED BY A FRENCH DEMARCHE, AND THE MOROCCANS AIDED BY A BELGIAN DEMARCHE TO US -- BOTH WITHIN THE PAST FEW DAYS.

2. IN ADDITION, IN THIS INTERVAL THERE HAVE BEEN A NUMBER OF HIGHLY SIGNIFICANT DEVELOPMENTS IN SOUTH-CENTRAL AFRICA WHICH ARE GERMANE TO PEACE AND STABILITY IN THAT AREA. BEYOND THE SIGNIFICANCE OF THE NAMIBIAN SETTLEMENT IN PROGRESS, THE EMERGING RAPPROCHEMENT BETWEEN ANGOLA AND ZAIRE IS PERHAPS THE MOST IMPORTANT SINGLE EVENT. ONE PROVISION OF THE BRAZZAVILLE ACCORD OF JULY 22 IS FOR A BORDER VERIFICATION COMMISSION UNDER THE OAU AEGIS. ADDITIONALLY, AND AGAIN RELEVANT TO SECURITY IN ZAIRE AND THE REGION, THE TWO SIDES HAVE AGREED ON VOLUNTARY EXCHANGE AND REPATRIATION OF REFUGEES AND TO RE-OPEN THE BENGUELA RAILWAY. THE EX-KATANGANS HAVE REPORTEDLY BEEN MOVED AWAY FROM THE ZAIRE BORDER AND DISARMED. ON
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JULY 29 ZAIRE AND ANGOLA AGREED TO ESTABLISH DIPLOMATIC RELATIONS AT THE AMBASSADORIAL LEVEL, AND SUBSEQUENTLY HAVE HAD AN EXCHANGE OF DELEGATIONS IN THEIR RESPECTIVE CAPITALS TO BEGIN ARRANGEMENTS FOR ESTABLISHMENT OF DIPLOMATIC MISSIONS.

3. WE BELIEVE, IN VIEW OF BOTH THESE DEVELOPMENTS AND THE UNRESOLVED QUESTION OF THE FUTURE OF THE PAN AFRICAN FORCE AND ITS RE-SUPPLY, THAT THE TIME HAS COME TO ADDRESS THESE VARIOUS ELEMENTS AS PART OF A SINGLE QUESTION. GIVEN THE FRENCH LEADERSHIP IN THE PAN AFRICAN FORCE AND THE DEMARCHE WHICH FRANCE HAS MADE ON BEHALF OF THE SENEGALESE, WE BELIEVE THAT IT WOULD BE APPROPRIATE AND TIMELY FOR FRANCE TO CONVENE A SMALL MULTILATERAL MEETING ON THE QUESTION TO EXCHANGE VIEWS AND HOPEFULLY TO COORDINATE POSITIONS. WE WOULD BE PREPARED TO PARTICIPATE IN SUCH A MEETING AND BELIEVE THAT IT SHOULD OCCUR PROMPTLY. IN OUR VIEW THE OTHER INVITEES SHOULD INCLUDE BELGIUM AND THE OTHER TWO PARTICIPANTS IN THE JUNE 5 PARIS MEETING -- UK AND THE FRG.

4. IN SUGGESTING TO THE GOF THAT IT CONVOKE SUCH A MEETING,

YOU SHOULD ADD THAT, FOR OUR PART, WE WOULD HOPE TO DISCUSS AND ASCERTAIN OTHERS' VIEWS ON THE FOLLOWING, AMONG OTHERS:

(A) ASSESSMENT OF THE CURRENT SECURITY SITUATION IN SHABA.

(B) THE LIKELY DURATION OF THE NEED FOR THE PAN AFRICAN FORCES IN SHABA, TAKING INTO CONSIDERATION THE LOCAL SECURITY SITUATION AND RECENT DEVELOPMENTS IN ANGOLAN/ZAIRIAN RELATIONSHIPS.

(C) STATE OF TRAINING OF ZAIRIAN GROUND FORCES AND ANTICIPATED DATE WHEN THEY MIGHT BE AVAILABLE TO BEGIN
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REPLACING PAN AFRICAN FORCES, AND WHEN SUCH WITHDRAWAL OF PAN AFRICAN FORCES MIGHT BE TERMINATED.

(D) FRENCH ESTIMATE OR VIEWS AS TO CURRENT RE-SUPPLY REQUESTS AND NEEDS FOR ALL PAN AFRICAN FORCES IN SHABA. IN THIS REGARD, GIVEN THE POSSIBILITY OF A FORESEEABLE DATE TO BEGIN WITHDRAWAL, WHAT WOULD FORCE RE-SUPPLY NEEDS BE IN THE INTERIM?

(E) WHAT, IF ANY, LEVEL OF POLITICAL OR LOGISTICAL SUPPORT, MIGHT THE OTHERS BE CONTEMPLATING FOR THE OAU VERIFICATION COMMISSION ON THE ANGOLAN/ZAIRIAN BORDER?

(F) REFUGEE RESETTLEMENT, REPATRIATION AND HUMANITARIAN ASSISTANCE ARE KEY ELEMENTS TO A VIABLE ANGOLAN/ZAIRIAN SETTLEMENT. DO OUR PARTNERS ANTICIPATE AUGMENTED ASSISTANCE IN THIS AREA?

(G) WHAT MIGHT BE APPROPRIATELY DONE TO ASSIST IN REOPENING THE BENGUELA RAILROAD?

5. SINCE CONSIDERATION OF THESE QUESTIONS ARE ALL COMPONENTS OF THE SAME PROBLEM, WE WOULD NOT BE ABLE TO GIVE AN ADEQUATE RESPONSE TO SENEGAL AND MOROCCO OR OTHERS UNTIL THE MEETING WERE HELD. VANCE

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C O N F I D E N T I A L STATE 203722

FOL RPT STATE 203722 SENT ACTION PARIS INFO IINSHASA
BRUSSELS LONDON BONN DAKAR RABAT ABIDJAN AUG 11, 1978

QUOTE: C O N F I D E N T I A L STATE 203722

E.O. 11652: GDS

TAGS: MOPS, CG, FR, BE, SG, MO

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3. WE BELIEVE, IN VIEW OF BOTH THESE DEVELOPMENTS AND THE UNRESOLVED QUESTION OF THE FUTURE OF THE PAN AFRICAN FORCE AND ITS RE-SUPPLY, THAT THE TIME HAS COME TO ADDRESS THESE VARIOUS ELEMENTS AS PART OF A SINGLE QUESTION. GIVEN THE FRENCH LEADERSHIP IN THE PAN AFRICAN FORCE AND
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THE DEMARCHE WHICH FRANCE HAS MADE ON BEHALF OF THE SENEGALESE, WE BELIEVE THAT IT WOULD BE APPROPRIATE AND TIMELY FOR FRANCE TO CONVENE A SMALL MULTILATERAL MEETING ON THE QUESTION TO EXCHANGE VIEWS AND HOPEFULLY TO COORDINATE POSITIONS. WE WOULD BE PREPARED TO PARTICIPATE IN SUCH A MEETING AND BELIEVE THAT IT SHOULD OCCUR PROMPTLY. IN OUR VIEW THE OTHER INVITEES SHOULD INCLUDE BELGIUM AND THE OTHER TWO PARTICIPANTS IN THE JUNE 5 PARIS MEETING -- UK AND THE FRG.

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(B) THE LIKELY DURATION OF THE NEED FOR THE PAN AFRICAN FORCES IN SHABA, TAKING INTO CONSIDERATION THE LOCAL SECURITY SITUATION AND RECENT DEVELOPMENTS IN ANGOLAN/ZAIRIAN RELATIONSHIPS.

(C) STATE OF TRAINING OF ZAIRIAN GROUND FORCES AND ANTICIPATED DATE WHEN THEY MIGHT BE AVAILABLE TO BEGIN REPLACING PAN AFRICAN FORCES, AND WHEN SUCH WITHDRAWAL OF PAN AFRICAN FORCES MIGHT BE TERMINATED.

(D) FRENCH ESTIMATE OR VIEWS AS TO CURRENT RE-SUPPLY REQUESTS AND NEEDS FOR ALL PAN AFRICAN FORCES IN SHABA. IN THIS REGARD, GIVEN THE POSSIBILITY OF A FORESEEABLE DATE TO BEGIN WITHDRAWAL, WHAT WOULD FORCE RE-SUPPLY NEEDS BE IN THE INTERIM?

(E) WHAT, IF ANY, LEVEL OF POLITICAL OR LOGISTICAL SUPPORT, MIGHT THE OTHERS BE CONTEMPLATING FOR THE OAU
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VERIFICATION COMMISSION ON THE ANGOLAN/ZAIRIAN BORDER?

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UNQUOTE CHRISTOPHER

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PAGE 01 STATE 203722
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APPROVED BY:AF/C:WLSWING

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FM SECSTATE WASHDC
INFO AMEMBASSY LOME PRIORITY 0000

C O N F I D E N T I A L STATE 203722

FOLLOWING REPEAT STATE 203722 INFO USUN NEW YORK DATED AUG 22:

QTE: C O N F I D E N T I A L STATE 203722

FOL RPT STATE 203722 SENT ACTION PARIS INFO IINSHASA
BRUSSELS LONDON BONN DAKAR RABAT ABIDJAN AUG 11, 1978

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UNQUOTE CHRISTOPHER

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FM SECSTATE WASHDC

INFO AMEMBASSY LIBREVILLE PRIORITY 0000

C O N F I D E N T I A L STATE 203722

FOLLOWING REPEAT STATE 203722 ACTION LOME 25 AUG 78.
ALSO SENT ACTION PARIS INFO KINSHASA BRUSSELS LONDON BONN
DAKAR RABAT ABIDJAN AUG 11 1978.

QUOTE: C O N F I D E N T I A L STATE 203722

FOLLOWING REPEAT STATE 203722 INFO USUN NEW YORK DATED AUG 22:

QTE: C O N F I D E N T I A L STATE 203722

FOL RPT STATE 203722 SENT ACTION PARIS INFO IINSHASA
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ORIG.DIST: AF/EUR,ISO,NEA,OMB,IO,SIG,ACDA,TRSE,HA,ICA-\$,NSC-\$,POLI,SSO-\$,READ.

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APPROVED BY:AF:KBRILL

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FM SECSTATE WASHDC

TO AMEMBASSY NAIROBI IMMEDIATE

C O N F I D E N T I A L STATE 203722

FOR ASST SEC MOOSE

FOLLOWING REPEAT STATE 203722 INFO LIBREVILLE AUG 26.

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FOLLOWING REPEAT STATE 203722 INFO USUN NEW YORK DATED AUG 22:

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QUOTE: C O N F I D E N T I A L STATE 203722

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TAGS: MOPS, CG, FR, BE, SG, MO

SUBJECT: PAN AFRICAN FORCE IN SHABA

1. SINCE THE JUNE 5 PARIS MEETING ON ZAIRE, WE HAVE DISCUSSED ON VARIOUS OCCASIONS THE PAN AFRICAN FORCE IN SHABA, INCLUDING THE QUESTION OF RE-SUPPLY. AS YOU ARE AWARE, WE HAVE TAKEN THE POSITION WITH THE FRENCH AND OTHERS THAT (A) WE COULD NOT BE PARTY TO ANY STANDING LOGISTICAL GROUP FOR RE-SUPPLY OF THE FORCE, (B) WE FACE DIFFICULT LEGAL OBSTACLES TO PROVIDING ANY TYPE OF EQUIPMENT OR SUPPLIES TO THE AFRICAN FORCES IN SHABA, BUT (C) WE WERE PREPARED TO APPROACH THE PROBLEM ON A CASE-BY-CASE BASIS PROVIDED THE FRENCH TOOK THE INITIATIVE IN IDENTIFYING AND AGGREGATING FORCE REQUESTS AND REQUIREMENTS. WE WOULD THEN CONSIDER THESE WITH A VIEW TO DETERMINING TO WHAT EXTENT, AND IN WHAT MANNER, WE MIGHT BE ABLE TO RESPOND TO SUCH NEEDS WITHIN THE LIMITS OF US LEGAL AND PROCEDURAL REQUIREMENTS. IN THE INTERVAL WE HAVE HEARD LITTLE SPECIFIC FROM THE FRENCH. WE HAVE, HOWEVER, RECEIVED A NUMBER OF GENERAL AND NON-SPECIFIC REQUESTS FROM FORCE PARTICIPANTS, NOTABLY THE

SENEGALESE SUPPORTED BY A FRENCH DEMARCHE, AND THE MOROCCANS AIDED BY A BELGIAN DEMARCHE TO US -- BOTH WITHIN THE PAST FEW DAYS.

2. IN ADDITION, IN THIS INTERVAL THERE HAVE BEEN A NUMBER OF HIGHLY SIGNIFICANT DEVELOPMENTS IN SOUTH-CENTRAL AFRICA WHICH ARE GERMANE TO PEACE AND STABILITY IN THAT AREA. BEYOND THE SIGNIFICANCE OF THE NAMIBIAN SETTLEMENT IN PROGRESS, THE EMERGING RAPPROCHEMENT BETWEEN ANGOLA AND ZAIRE IS PERHAPS THE MOST IMPORTANT SINGLE EVENT. ONE PROVISION OF THE BRAZZAVILLE ACCORD OF JULY 22 IS FOR A BORDER VERIFICATION COMMISSION UNDER THE OAU AEGIS.
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ADDITIONALLY, AND AGAIN RELEVANT TO SECURITY IN ZAIRE AND THE REGION, THE TWO SIDES HAVE AGREED ON VOLUNTARY EXCHANGE AND REPATRIATION OF REFUGEES AND TO RE-OPEN THE BENGUELA RAILWAY. THE EX-KATANGANS HAVE REPORTEDLY BEEN MOVED AWAY FROM THE ZAIRE BORDER AND DISARMED. ON JULY 29 ZAIRE AND ANGOLA AGREED TO ESTABLISH DIPLOMATIC RELATIONS AT THE AMBASSADORIAL LEVEL, AND SUBSEQUENTLY HAVE HAD AN EXCHANGE OF DELEGATIONS IN THEIR RESPECTIVE CAPITALS TO BEGIN ARRANGEMENTS FOR ESTABLISHMENT OF DIPLOMATIC MISSIONS.

3. WE BELIEVE, IN VIEW OF BOTH THESE DEVELOPMENTS AND THE UNRESOLVED QUESTION OF THE FUTURE OF THE PAN AFRICAN FORCE AND ITS RE-SUPPLY, THAT THE TIME HAS COME TO ADDRESS THESE VARIOUS ELEMENTS AS PART OF A SINGLE QUESTION. GIVEN THE FRENCH LEADERSHIP IN THE PAN AFRICAN FORCE AND THE DEMARCHE WHICH FRANCE HAS MADE ON BEHALF OF THE SENEGALESE, WE BELIEVE THAT IT WOULD BE APPROPRIATE AND TIMELY FOR FRANCE TO CONVENE A SMALL MULTILATERAL MEETING ON THE QUESTION TO EXCHANGE VIEWS AND HOPEFULLY TO COORDINATE POSITIONS. WE WOULD BE PREPARED TO PARTICIPATE IN SUCH A MEETING AND BELIEVE THAT IT SHOULD OCCUR PROMPTLY. IN OUR VIEW THE OTHER INVITEES SHOULD INCLUDE BELGIUM AND THE OTHER TWO PARTICIPANTS IN THE JUNE 5 PARIS MEETING -- UK AND THE FRG.

4. IN SUGGESTING TO THE GOF THAT IT CONVOKE SUCH A MEETING, YOU SHOULD ADD THAT, FOR OUR PART, WE WOULD HOPE TO DISCUSS AND ASCERTAIN OTHERS' VIEWS ON THE FOLLOWING, AMONG OTHERS:

(A) ASSESSMENT OF THE CURRENT SECURITY SITUATION IN SHABA.

(B) THE LIKELY DURATION OF THE NEED FOR THE PAN AFRICAN FORCES IN SHABA, TAKING INTO CONSIDERATION THE LOCAL

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SECURITY SITUATION AND RECENT DEVELOPMENTS IN ANGOLAN/
ZAIRIAN RELATIONSHIPS.

(C) STATE OF TRAINING OF ZAIRIAN GROUND FORCES AND
ANTICIPATED DATE WHEN THEY MIGHT BE AVAILABLE TO BEGIN
REPLACING PAN AFRICAN FORCES, AND WHEN SUCH WITHDRAWAL
OF PAN AFRICAN FORCES MIGHT BE TERMINATED.

(D) FRENCH ESTIMATE OR VIEWS AS TO CURRENT RE-SUPPLY
REQUESTS AND NEEDS FOR ALL PAN AFRICAN FORCES IN SHABA.
IN THIS REGARD, GIVEN THE POSSIBILITY OF A FORESEEABLE
DATE TO BEGIN WITHDRAWAL, WHAT WOULD FORCE RE-SUPPLY
NEEDS BE IN THE INTERIM?

(E) WHAT, IF ANY, LEVEL OF POLITICAL OR LOGISTICAL
SUPPORT, MIGHT THE OTHERS BE CONTEMPLATING FOR THE OAU
VERIFICATION COMMISSION ON THE ANGOLAN/ZAIRIAN BORDER?

(F) REFUGEE RESETTLEMENT, REPATRIATION AND HUMANITAR-
IAN ASSISTANCE ARE KEY ELEMENTS TO A VIABLE ANGOLAN/
ZAIRIAN SETTLEMENT. DO OUR PARTNERS ANTICIPATE AUG-
MENTED ASSISTANCE IN THIS AREA?

(G) WHAT MIGHT BE APPROPRIATELY DONE TO ASSIST IN
REOPENING THE BENGUELA RAILROAD?

5. SINCE CONSIDERATION OF THESE QUESTIONS ARE ALL COM-
PONENTS OF THE SAME PROBLEM, WE WOULD NOT BE ABLE TO
GIVE AN ADEQUATE RESPONSE TO SENEGAL AND MOROCCO
OR OTHERS UNTIL THE MEETING WERE HELD. VANCE
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